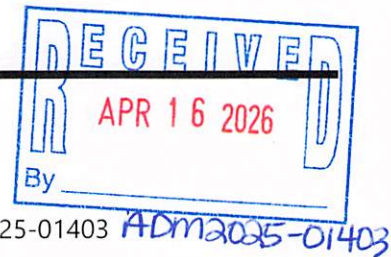


**Kim Meador**

**From:** Kayla Davis <kkdavis22@advocatesmessage.com>  
**Sent:** Thursday, April 16, 2026 6:44 PM  
**To:** appellatecourtclerk  
**Subject:** Expand Legal Help in Tennessee: Comments on No. ADM2025-01403



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Dear Clerk Hivner and Honorable Justices of the Tennessee Supreme Court,

I am a social worker, and I am writing in response to the Court's request for comments on the regulation of the legal profession and Tennessee's access-to-justice crisis. I strongly support the Tennessee Supreme Court allowing people without law degrees—like legal helpers or community justice workers—to deliver legal services and help with basic civil legal needs.

Expanding access to civil legal help is important because people have the right to legal help but it is often cost prohibitive.

I would want legal helpers to have oversight by an organization or company and short subject-matter training that can be done online; and I would want legal helpers to be able to assist with any civil legal matter.

Across our state, many people cannot obtain the legal help they need. Lawyers are simply too expensive for most families, and in many counties there are not enough attorneys available.

I encourage the Court to prioritize low-barrier solutions that make basic legal help available right away. Legal helpers could complete short, practical training focused on specific subjects and provide assistance through trusted institutions such as nonprofits, libraries, faith groups, and businesses. Requiring lengthy training or expensive credentials risks recreating the same lawyer-only bottleneck under a new label.

The Court should also recognize that certain forms of basic legal assistance—like helping someone navigate court procedures or complete standard paperwork—are low-risk activities that should fall outside Unauthorized Practice of Law restrictions. Creating clear carveouts for this type of help would expand access without sacrificing consumer protection. Tennesseans already benefit from existing consumer protection laws that safeguard against misconduct.

I'm grateful that the Tennessee Supreme Court is leading this effort to reform and modernize our legal system. Thank you for the opportunity to weigh in on this important issue.

Sincerely,

Kayla Davis

Knoxville, TN  
kkdavis22@gmail.com