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The Honorable Michael Catalano Clerk, Tennessee Supreme Court Supreme Court Building, Room 100 401 Seventh Avenue North Nashville, TN 37219 **RECEIVED**MAY 1 5 2013

Clerk of the Courts

IN RE: AMENDMENT TO RULE 10B, SECTION 2
RULES OF THE TENNESSEE
SUPREME COURT

No. M2013-00911-SC-RL2-RL

Rec'a By

Dear Mike:

Attached please find an original and six copies of the Comment of the Tennessee Bar Association in reference to the above matter.

As always, thank you for your cooperation. I remain,

Very truly yours,

Allan F. Ramsaur Executive Director

cc: Jackie Dixon, President, Tennessee Bar Association Paul Ney, TBA General Counsel Service List

## RECEIVED

MAY 1 5 2013

Clerk of the Courts

# IN THE SUPREME COURT OF TENNESSEE AT NASHVILLE

IN RE:	RULE 10B, SECTION 2	)	No. M2013-00911-SC-RL2-RL
	RULES OF THE TENNESSEE	)	
	SUPREME COURT	)	
		)	

#### COMMENT OF THE TENNESSEE BAR ASSOCIATION

The Tennessee Bar Association ("TBA"), by and through its President, Jacqueline B. Dixon, its General Counsel, Paul C. Ney, and its Executive Director, Allan F. Ramsaur, offers this comment and alternative language to the proposed Section 2.07 of Rule 10B, Rules of the Tennessee Supreme Court, concerning Supreme Court review of an intermediate appellate court's ruling on an interlocutory appeal from a trial court's denial of a motion for disqualification, recusal, or a determination of constitutional or statutory incompetence.

The TBA, having proposed a procedure on which the current Tenn. S. Ct. R. 10B ("Rule 10B") is based, is pleased to have this opportunity to comment on this proposed amendment to Rule 10B that would provide an explicit procedure for an accelerated request for a second level of appellate review. In developing its

original proposal for an accelerated appellate review from the denial of motion for disqualification, recusal, or a determination of constitutional or statutory incompetence, the TBA considered the question of Supreme Court review of those appellate court decisions that the proposed Section 2.07 addresses. We concluded that the existing mechanism for discretionary Supreme Court review under Tenn.

R. App. P. 11 ("Rule 11") should apply. Consistent with that view, the TBA proposes the following language as an alternative to the proposed amendment to Section 2.07 on which the Court invited comment:

2.07. In an accelerated interlocutory appeal pursuant to this Rule and decided by either the Court of Appeals or the Court of Criminal Appeals, a party may seek the Supreme Court's review of the intermediate appellate court's decision by filing an accelerated application for permission to appeal. The provisions of Tenn. R. App. P. 11 shall apply to such an application, except that the application shall be filed within ten (10) days of the filing date of the intermediate appellate court's order or opinion. Any appeal granted in such a circumstance shall be decided by the Supreme Court on an expedited basis upon a de novo standard of review. The accelerated application

for permission to appeal is the exclusive method for seeking the Supreme Court's review of the intermediate appellate court's ruling on an accelerated interlocutory appeal filed pursuant to Section 2 of this Rule.

The TBA believes that its proposed alternative language would better accomplish the purposes of the adoption of Rule 10B in several respects. First, the initial experience with the number of decided Tenn. S. Ct. R. 10B appellate decisions suggests the number of requests for accelerated applications for permission to appeal to the Supreme Court will not be overwhelming. Intermediate courts have dealt ably with the questions presented to them under Rule 10B and have provided reasonably clear guidance to judges, lawyers and litigants alike. The Tennessee Supreme Court can fully discharge its role in overseeing the judicial system and the application of Tenn. S. Ct. R. 10B without providing every disappointed litigant an appeal to the Supreme Court. The TBA is of the view that decisions by intermediate appellate courts about such matters are of equal importance with many of the merit decisions now up for discretionary review by the Tennessee Supreme Court under Tenn. R. App. P. 11, and that those procedures are generally

as well suited to address the issues arising under Rule 10B as they are any other matter addressed under Rule 11.

Second, using Tenn. R. App. P. 11 as a vehicle for accelerated Supreme Court review of Rule 10B decisions by intermediate appellate courts would provide the Tennessee Supreme Court with ample and clear authority to accept and decide any question earlier presented to the intermediate appellate court that the court believes is vital in its supervision and administration of the justice system.

Third, the TBA believes that using Tenn. R. App. P. 11, with a limited modification to accelerate the schedule for requesting an appeal, as a mechanism for discretionary Supreme Court review of such decisions would be a simpler and clearer remedy for lawyers and litigants and more consistent with the expectations and practices of lawyers and litigants already familiar with Rule 11's appeal by permission procedure. The TBA's proposal to require that the request in this limited circumstance be made within ten (10), rather than sixty (60), days after the intermediate appellate court's order or opinion incorporates the Court's proposed Section 2.07's means of accelerating the appellate review process, but does so within an existing, familiar procedural framework. The TBA's proposal

incorporates the language that the Supreme Court will decide any appeal granted on an expedited basis, which the Court's proposed amendment includes and which the TBA agrees is appropriate to the circumstances of the Rule 10B, Section 2 interlocutory appeal procedure.

Next, the TBA's alternative proposed amendment specifies a de novo standard of review. We believe that standard of review is appropriate given the issues raised under Rule 10B, and we believe it helpful to lawyers and litigants to be provided clear notice of the applicable standard of review, similar to that provided by Section 2.06 of Rule 10B.

Additionally, the TBA's proposed Section 2.07 explicitly provides that the accelerated application for permission to appeal procedure is the exclusive method for seeking review of the intermediate appellate court's decision under Section 2 of Rule 10B. The language is consistent with the language of current Section 2.01, which provides that the trial court's determination of the issue may only be reviewed through the accelerated review process or on the direct appeal as of right. The TBA believes that when a party desires to seek review of an intermediate appellate court's decision under the accelerated interlocutory appeal procedure

provided by Section 2, the interests of judicial economy and a final determination of the issue are best served by requiring that the accelerated application for permission to appeal to the Supreme Court shall be the exclusive method of seeking further appellate review.

The Tennessee Bar Association respectfully submits that its alternative proposed amendment to Rule 10B, Section 2, with its clear reference to Tenn. R. App. P. 11, its explicit provision for the standard of review, and its provision making such review the exclusive method for review of intermediate appellate court decisions under Section 2 best provides a fair, orderly, and familiar process for a discretionary appeal to the Supreme Court consistent with the purposes of Tenn. S. Ct. R. 10B.

### RESPECTFULLY SUBMITTED,

By: /s/ by permission

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#### CERTIFICATE OF SERVICE

The undersigned certifies that a true and correct copy of the foregoing has been served upon the individuals and organizations identified in Exhibit "A" by regular U.S. Mail, postage prepaid within seven (7) days of filing with the Court.

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